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#### Building Disaster Resilient Communities: Perspectives on Resilience and Risk Management

Chad Berginnis Association of State Flood Plain Managers, cberginnis@floods.org

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# The second second

## Building Disaster Resilient Communities

## Perspectives on Resilience and Risk Management April 8, 2011

#### Chad Berginnis, CFM Associate Director, ASFPM

www.floods.org



# **ASFPM's Mission**

To promote education, policies, and activities that mitigate current and future losses, costs, and human suffering caused by flooding,





and to protect the natural and beneficial functions of floodplains – all without causing adverse impacts.





# ASFPM

- Organization of professionals involved in all aspects of floodplain management
- Policy is developed primarily from members through Committees to the ASFPM Board for adoption
- Executive Office in Madison, Wisconsin

# What does ASFPM do?

- National CFM® Certification
  - State Chapter Services & Support
  - Legislative Activities
- Review National Flood Programs & Policies
- Represent all members on national policy
- No Adverse Impact (NAI) tools/training
- White Papers on policy issues
- Coordination with FEMA & the NFIP
- Conferences & Events & Training
- Continuing Education Development

### Perspectives on Resiliency and Risk Management

- Disclosure: These are my opinions based on working 18 years exclusively on flood risk management issues at the national, state and local level
- Principles of resiliency
- Actions you can take



Fukushima Daiichi nuclear power plant after Magnitude 9 earthquake in Japan

Science of risk assessment changes and improves with time, risk changes over time.



Cranston WWTP (Rhode Island) March 2010 Damage: \$10 million Photo: Providence Examiner

# Flood Risk Assessment Methods Evolving . . .

Yesterday



Tomorrow



#### **Understand Uncertainty**

- Each model has uncertainty and unique methodology
- Use ensemble or collaborative approach
- Reduction of uncertainty = increase in cost of analysis, how much precision is necessary?



			INCREASING LEVEL OF PERFORMANCE				
			Performance Groups				
			Performance Group I	Performance Group	Performance Group	Performance Group IV	
MAGNITUDE OF DESIGN EVENT	ent	Very Large (Very rare)	Severe	Severe	High	Moderate	
	nitude of Ev	Large (Rare)	Severe	High	Moderate	Mild	
	Increasing Mag	Medium (Less Frequent)	High	Moderate	Mild	Mild	
		Sma (Frequent)	Moderate	Mild	Mild	Mild	

		DESIGN EVENT				
		Seismic	Flood	Wind		
MAGNITUDE OF DESIGN EVENT	Very Large (Very rare)	2,475 Years	Determined on Site-Specific Basis	125 Years		
	Large (Rare) 475 Years (Not to Exceed Two-Thirds of the Intensity of Very Large   Medium (Less Frequent) 72 Years	475 Years (Not to Exceed Two-Thirds of the Intensity of Very Large	Determined on Site-Specific Basis	100 Years		
		500 years	75 Years			
	Sma (Frequent)	25 Years	100 Years	50 Years		

For complex risk scenarios (everywhere) there is no "one approach" solution





Texas Medical Center, Houston June 2001 (Tropical Storm Allison) Damage: \$2 billion

For the protection of the many critical institutions on the campus, multiple flood mitigation alternatives and projects must be pursued concurrently to maintain the extraordinary level of service the TMC currently provides and reduce the risk of future damage. . . No one project or initiative will solve the long-term flooding problems at the Texas Medical Center.

#### **Texas Medical Center Solution**

- Focused on four areas: Hydrology, access, utilities, management
- Focused on four scales: Watershed, area, campus, building
- Long term plan and projects
- Example projects:
  - Brays Bayou detention project
  - Roadway flooding notification system
  - Relocate utility switchgear above 500-year flood elevation

# No One Approach

- Prevention
- Property Protection (including critical facilities)
- Natural Resource Protection
- > Emergency Services
- Structural Mitigation
- Public Information and Outreach
  - Communities and institutions almost always need to apply multiple approaches

Achieving full community resiliency takes considerable time. Problem wasn't created overnight, solution will not be either



## Gays Mills vs. Darlington

- Population 625
- Major floods, 9 last century and 2 this century
- Pursued structural as early as 1940s, but really did nothing
- > 2007, 100 year flood
- > 2008, 500 year flood
- 2008 long term recovery plan

- Population 2,418
- Major floods 1990, 1993 and 1994
- Significant floods every 20 years
- 1993 began to address flood problems
  - Retrofit
  - Relocation
  - Acquisition
  - Comprehensive Planning

# Darlington

Darlington, Wisconsin









There must be leadership from within the community

Mayor Beverly Anderson and other community leaders began developing a comeback strategy. "I used to lay awake at night wondering, how in the world are we going to do this?" Anderson said.



## Characteristics of Leadership in Resiliency

- Political buy-in to general principles
- Thick skin and willingness to challenge common ideas
- Willingness to collaborate and listen to ideas
- Commitment to action!
- Investment in staff and competency learning about hazard and resiliency options
- Self initiating, self funding
- Do not wait, rely, depend on Feds and state to lead, be a partner with them

#### > Prepare!



### Preparedness Activities Leading to Resiliency

- Exercise long term recovery plans
- Provide tools encouragement for business continuity and recovery plans
- Integration of mitigation and comprehensive planning. Lets get serious, not just meet planning cross-walks
- Increase knowledge among community leaders and citizens
- Risk assessments, community, utility, and building level

### Conclusion

- Can you, pre- and post disaster answer the question "Now What?"
- Metrics for resilient communities:
  - Can you withstand the "big event" and not get a disaster declaration?
  - Can you get critical systems back online quickly and with minimum cost?
  - What else?

